

A Step in the Dark: Unconventional Monetary Policy After the Crisis



Raghuram Rajan

What follows are my personal views.



The University of Chicago Booth School of Business



Outline of talk

- Before the crisis
 - ⇒ Debt fueled demand as an answer to structural problems
- Market panic and market breakdown
 - Mend the market
- How to revive growth?
 - Low interest rates! What is the theory? Should it change post crisis?
 - But growth fails to revive even at zero policy rates.
 - Unconventional policies to push long rates lower.
- But what effects have they had?



Before the crisis...

- Debt-fueled demand as the answer to slow growth.
 - Increasing financialization?
 - Political response to inequality operating through housing (US)?
 - Opportunities opened up by Euro integration (Euro periphery)
- Crisis



Reactions to Crisis

- Fix the financial sector and markets
 - TALF, TAF, TARP, SMP, LTRO
 - LSAP1, OMT
 - Worked well – central bankers are deservedly heroes.
- Restore growth
 - Ultra-low real interest rates
 - ZLB, UMP
 - Is the theory right?
 - How to make it work?



Theory behind low rates

- Neutral rate is strongly negative
- Interest rate channel post-crisis
 - Corporate investment: But what if banks will not lend, policy uncertainty
 - Consumption: But what if young borrowers heavily indebted?
 - Get older savers to spend. What if they have end-of-life savings goals that are disrupted by crisis?
 - Lower rates => More savings
- Could low rates be less expansionary than we think, even contractionary?



Also is the interest rate channel too blunt a tool?

- Debt-fueled demand localized and therefore post-crisis disruptions local
 - Sectors (Housing, autos), regions (Vegas, Euro periphery), classes (lower middle class)
- Is targeted fiscal policy not better?
 - Debt write-offs
 - Unemployment insurance



How to achieve ultra low real long rates when faced with ZLB?

- Fed: Lowering rates without raising inflationary expectations
- Forward guidance
 - Low for long
 - Commitment?
- Large Scale Asset Purchases
 - Ricardian equivalence
 - Segmented markets and portfolio balance
 - But stock of Fed bond holdings should matter, not flow?
 - Why is news about flow so disruptive?



Raising inflationary expectations -- BOJ

- Little room to reduce nominal long rate.
- Need to raise inflationary expectations so that the long real rate converges to the equilibrium long real rate.
- If inflationary expectations raised too fast or too much, bond prices can fall significantly as nominal yields rise.
- Tough act!



The Unintended Consequences of UMPs

- Risk taking and Investment Distortion
 - Risk taking and low rates – empirical evidence
 - Can financial risk taking increase without increasing real risk taking?
 - Limited bank lending
 - Policy Uncertainty
 - Re-emergence of covenant lite loans



The Unintended Consequences of UMPs

- Spillovers: Cross-border Capital flows and Asset Price Booms

- Is there a reasonable policy response for the receiving country?
 - Monetary tightening?
 - Fiscal tightening – politically feasible?
 - Prudential norms including capital controls

The difficulty of countercyclical policy

- Driving out of multiple ditches when the world has one accelerator
 - Monetary policy coordination (Caruana (2012))



The Unintended Consequences of UMPs

- Postponing reform
 - Political action is endogenous – fear of calamity helps
 - When central banks say they are the only game in town, they become the only game in town.
- Exit
 - Complicated by leverage
 - Careful communication: But exit will be more abrupt than entry

The view from an emerging market



- Excess stimulus post crisis is the root of current problems (as was the U.S. response to the “global savings glut”).
- Pro-cyclicality in most policies is a fact of life across countries.
- Exhortations to put our house in order so that we can ride out volatility are economically right but practically unhelpful.
- What is the lesson for emerging markets? Build reserve buffers and rely on external demand?
- Is the world condemned to slow growth and to increasing indebtedness in industrial countries?



Bottom line: Rethinking global monetary and financial architecture

- Crisis and response is leading to fresh crisis.
- To break the cycle, we need to rethink crisis responses.
- The attempt to restore growth quickly may create problems for the medium term.
- Strong and sustainable global growth may require rethinking global monetary and financial architecture.